## Attachment B Service Contract Wage Rate

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REGISTER OF WAGE DETERMINATIONS UNDER | THE SERVICE CONTRACT ACT | By direction of the Secretary of Labor |

U.S. DEPARTMENT OF LABOR
EMPLOYMENT STANDARDS ADMINISTRATION
WAGE AND HOUR DIVISION
WASHINGTON D.C. 20210

Diane C. Koplewski Director

Division of Wage Determinations

Wage Determination No.: 2005-2104 Revision No.: 15

Date Of Revision: 06/19/2013

States: District of Columbia, Maryland, Virginia

Area: District of Columbia Statewide Maryland Counties of Calvert, Charles, Frederick, Montgomery, Prince George's, St Mary's Virginia Counties of Alexandria, Arlington, Fairfax, Falls Church, Fauquier, King George, Loudoun, Prince William, Stafford

\*\*Fringe Benefits Required Follow the Occupational Listing\*\* FOOTNOTE OCCUPATION CODE - TITLE RATE 01000 - Administrative Support And Clerical Occupations 15.08 01011 - Accounting Clerk I 16.92 01012 - Accounting Clerk II 22.30 01013 - Accounting Clerk III 31.41 01020 - Administrative Assistant 21.84 01040 - Court Reporter 14.38 01051 - Data Entry Operator I 15.69 01052 - Data Entry Operator I 17.87 01060 - Dispatcher, Motor Vehicle 14.21 01070 - Document Preparation Clerk 14.21 01090 - Duplicating Machine Operator 01111 - General Clerk I 14.88 01112 - General Clerk II 16.24 18.74 01113 - General Clerk III 25.29 01120 - Housing Referral Assistant 13.62 01141 - Messenger Courier 01191 - Order Clerk I 15.12 01192 - Order Clerk II 16.50 18.15 01261 - Personnel Assistant (Employment) I 20.32 01262 - Personnel Assistant (Employment) II 01263 - Personnel Assistant (Employment) III 22.65

01270	- Production Control Clerk	22.03
01280	- Receptionist	14.43
01290	- Rental Clerk	16.55
01300	- Scheduler, Maintenance	18.07
01311	- Secretary I	18.07
	- Secretary II	20.18
	- Secretary III	25.29
	- Service Order Dispatcher	16.98
	- Supply Technician	28.55
	- Survey Worker	20.03
	- Travel Clerk I	13.29
01532	- Travel Clerk II	14.36
01533	- Travel Clerk III	15.49
	- Word Processor I	15.63
01612	- Word Processor II	17.67
01613	- Word Processor III	19.95
Control Table Control	Automotive Service Occupations	
	- Automobile Body Repairer, Fiberglass	25.26
	- Automotive Electrician	23.51
05040	- Automotive Glass Installer	22.15
05070	- Automotive Worker	22.15
	- Mobile Equipment Servicer	19.04
	- Motor Equipment Metal Mechanic	24.78
	- Motor Equipment Metal Worker	22.15
	- Motor Vehicle Mechanic	24.78
	- Motor Vehicle Mechanic Helper	18.49
	- Motor Vehicle Upholstery Worker	21.63
	- Motor Vehicle Wrecker	22.15
	- Painter, Automotive	23.51
	- Radiator Repair Specialist	22.15
	- Tire Repairer	14.44
	- Transmission Repair Specialist	24.78
	Food Preparation And Service Occupations	
	- Baker	13.85
07041	- Cook I	12.55
07042	- Cook II	14.60
07070	- Dishwasher	10.11
07130	- Food Service Worker	10.66
07210	- Meat Cutter	18.08
	- Waiter/Waitress	9.70
	Furniture Maintenance And Repair Occupations	
	- Electrostatic Spray Painter	19.86
	- Furniture Handler	14.06
09080	- Furniture Refinisher	20.23
09090	- Furniture Refinisher Helper	15.52
	- Furniture Repairer, Minor	17.94
	- Upholsterer	19.86
	General Services And Support Occupations	
	- Cleaner, Vehicles	10.54
	- Elevator Operator	10.54
	- Gardener	17.52
11122	- Housekeeping Aide	11.83

11150	- Janitor	11.83
11210	- Laborer, Grounds Maintenance	13.07
11240	- Maid or Houseman	11.26
	- Pruner	11.58
11270	- Tractor Operator	16.04
	- Trail Maintenance Worker	13.07
11360	- Window Cleaner	12.85
12000 -	Health Occupations	
	- Ambulance Driver	20.41
12011	- Breath Alcohol Technician	20.27
	- Certified Occupational Therapist Assistant	23.11
	- Certified Physical Therapist Assistant	21.43
	- Dental Assistant	17.18
	- Dental Hygienist	44.75
	- EKG Technician	27.67
	- Electroneurodiagnostic Technologist	27.67
	- Emergency Medical Technician	20.41
	- Licensed Practical Nurse I	19.07
	- Licensed Practical Nurse II	21.35
	- Licensed Practical Nurse III	24.13
	- Medical Assistant	15.01
	- Medical Laboratory Technician	
	- Medical Record Clerk	18.04
	- Medical Record Clerk - Medical Record Technician	17.42
		19.50
	- Medical Transcriptionist	18.77
	- Nuclear Medicine Technologist	37.60
	- Nursing Assistant I	10.80
	- Nursing Assistant II	12.14
	- Nursing Assistant III	13.98
	- Nursing Assistant IV	15.69
	- Optical Dispenser	20.17
	- Optical Technician	15.80
	- Pharmacy Technician	18.12
	- Phlebotomist	15.69
	- Radiologic Technologist	31.11
	- Registered Nurse I	27.64
	- Registered Nurse II	33.44
	- Registered Nurse II, Specialist	33.44
	- Registered Nurse III	40.13
	- Registered Nurse III, Anesthetist	40.13
	- Registered Nurse IV	48.10
	- Scheduler (Drug and Alcohol Testing)	21.73
	Information And Arts Occupations	
	- Exhibits Specialist I	19.86
	- Exhibits Specialist II	24.61
	- Exhibits Specialist III	30.09
	- Illustrator I	20.48
	- Illustrator II	25.38
	- Illustrator III	31.03
	- Librarian	33.88
	- Library Aide/Clerk	14.21
13054	- Library Information Technology Systems	30.60

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	istrator - Library Technician	19.89
	- Media Specialist I	18.73
	- Media Specialist II	20.95
	- Media Specialist III	23.36
	- Photographer I	16.65
	- Photographer II	18.90
	- Photographer III	
	- Photographer IV	23.67
		28.65
	- Photographer V	33.76
	- Video Teleconference Technician	20.39
	Information Technology Occupations	10.00
	- Computer Operator I	18.92
	- Computer Operator II	21.18
	- Computer Operator III	23.60
	- Computer Operator IV	26.22
	- Computer Operator V	29.05
	- Computer Programmer I (see 1)	26.36
	- Computer Programmer II (see 1)	
	- Computer Programmer III (see 1) - Computer Programmer IV (see 1)	
	- Computer Systems Analyst I (see 1) - Computer Systems Analyst II (see 1)	
	- Computer Systems Analyst III (see 1) - Peripheral Equipment Operator	10.00
	- Personal Computer Support Technician	18.92 26.22
	Instructional Occupations	20.22
	- Aircrew Training Devices Instructor (Non-Rated)	26 47
	- Aircrew Training Devices Instructor (Non-Rated)	36.47
	- Air Crew Training Devices Instructor (Rated)	44.06 52.81
	- Computer Based Training Specialist / Instructor	36.47
	- Educational Technologist	35.31
	- Flight Instructor (Pilot)	52.81
	- Graphic Artist	26.80
	- Technical Instructor	25.08
	- Technical Instructor/Course Developer	30.67
	- Test Proctor	20.20
	- Tutor	20.20
	Laundry, Dry-Cleaning, Pressing And Related Occupations	20.20
Service residence	- Assembler	9.88
	- Counter Attendant	9.88
	- Dry Cleaner	12.94
	- Finisher, Flatwork, Machine	9.88
	- Presser, Hand	9.88
	- Presser, Machine, Drycleaning	9.88
	- Presser, Machine, Shirts	9.88
	- Presser, Machine, Wearing Apparel, Laundry	9.88
	- Sewing Machine Operator	13.78
	- Tailor	14.66
	- Washer, Machine	10.88
	Machine Tool Operation And Repair Occupations	_0.00
	- Machine-Tool Operator (Tool Room)	21.14

19040	- Tool And Die Maker	23.38
21000 -	Materials Handling And Packing Occupations	
21020	- Forklift Operator	18.02
21030	- Material Coordinator	22.03
21040	- Material Expediter	22.03
21050	- Material Handling Laborer	13.83
	- Order Filler	15.09
	- Production Line Worker (Food Processing)	18.02
	- Shipping Packer	15.09
21130	- Shipping/Receiving Clerk	15.09
	- Store Worker I	11.72
21150	- Stock Clerk	16.86
21210	- Tools And Parts Attendant	18.02
	- Warehouse Specialist	18.02
23000 -	Mechanics And Maintenance And Repair Occupations	
23010	- Aerospace Structural Welder	27.21
23021	- Aircraft Mechanic I	25.83
	- Aircraft Mechanic II	27.21
	- Aircraft Mechanic III	28.53
	- Aircraft Mechanic Helper	17.54
	- Aircraft, Painter	24.73
	- Aircraft Servicer	19.76
	- Aircraft Worker	21.01
	- Appliance Mechanic	21.75
	- Bicycle Repairer	14.43
	- Cable Splicer	26.02
	- Carpenter, Maintenance	21.40
	- Carpet Layer	20.49
	- Electrician, Maintenance	27.98
	- Electronics Technician Maintenance I	24.94
	- Electronics Technician Maintenance II	26.47 27.89
	- Electronics Technician Maintenance III - Fabric Worker	19.13
		22.91
	- Fire Alarm System Mechanic - Fire Extinguisher Repairer	17.62
	- Fuel Distribution System Mechanic	22.81
	- Fuel Distribution System Mechanic	19.38
	- General Maintenance Worker	21.43
	- Ground Support Equipment Mechanic	25.83
	- Ground Support Equipment Servicer	19.76
	- Ground Support Equipment Worker	21.01
	- Gunsmith I	17.62
	- Gunsmith II	20.49
	- Gunsmith III	22.91
	- Heating, Ventilation And Air-Conditioning	23.89
Mecha		
	- Heating, Ventilation And Air Contditioning	25.17
	nic (Research Facility)	
	- Heavy Equipment Mechanic	22.91
	- Heavy Equipment Operator	22.91
	- Instrument Mechanic	22.59
	- Laboratory/Shelter Mechanic	21.75

23470	- Laborer	14.98
	- Locksmith	21.90
23530	- Machinery Maintenance Mechanic	23.12
	- Machinist, Maintenance	22.91
	- Maintenance Trades Helper	18.27
	- Metrology Technician I	22.59
	- Metrology Technician II	23.80
	- Metrology Technician III	24.96
	- Millwright	28.19
	- Office Appliance Repairer	22.96
	- Painter, Maintenance	21.75
	- Pipefitter, Maintenance	24.63
	- Plumber, Maintenance	22.29
	- Pneudraulic Systems Mechanic	22.91
	- Rigger	22.91
	- Scale Mechanic	20.49
	- Sheet-Metal Worker, Maintenance	22.91
	- Small Engine Mechanic	20.49
	- Telecommunications Mechanic I	29.95
	- Telecommunications Mechanic II	31.55
	- Telephone Lineman	27.41
	- Welder, Combination, Maintenance	22.91
	- Well Driller	22.91
	- Woodcraft Worker	22.91
	- Woodworker	17.62
	Personal Needs Occupations	
	- Child Care Attendant	12.79
	- Child Care Center Clerk	17.77
	- Chore Aide	10.57
	- Family Readiness And Support Services	16.90
	inator	
CHI	- Homemaker	18.43
	Plant And System Operations Occupations	
	- Boiler Tender	27.30
	- Sewage Plant Operator	20.84
	- Stationary Engineer	27.30
	- Ventilation Equipment Tender	19.49
	- Water Treatment Plant Operator	20.84
	Protective Service Occupations	
	- Alarm Monitor	20.57
	- Baggage Inspector	12.71
	- Corrections Officer	22.80
	- Court Security Officer	24.72
	- Detection Dog Handler	20.57
	- Detention Officer	22.80
	- Firefighter	24.63
		12.71
	- Guard II	20.57
	- Guard II - Police Officer I	26.52
	- Police Officer I	29.67
	Recreation Occupations	22.07
	- Carnival Equipment Operator	13.59
28041	- carmivar Eduthment oberacor	

28042	- Carnival Equipment Repairer	14.63
28043	- Carnival Equpment Worker	9.24
28210	- Gate Attendant/Gate Tender	13.01
28310	- Lifeguard	11.59
28350	- Park Attendant (Aide)	14.56
28510	- Recreation Aide/Health Facility Attendant	10.62
28515	- Recreation Specialist	18.04
28630	- Sports Official	11.59
	- Swimming Pool Operator	18.21
	Stevedoring/Longshoremen Occupational Services	
	- Blocker And Bracer	23.13
29020	- Hatch Tender	23.13
29030	- Line Handler	23.13
29041	- Stevedore I	21.31
	- Stevedore II	24.24
	Technical Occupations	
	- Air Traffic Control Specialist, Center (HFO) (see 2)	39.92
	- Air Traffic Control Specialist, Station (HFO) (see 2)	26.84
	- Air Traffic Control Specialist, Terminal (HFO) (see 2)	29.56
	- Archeological Technician I	20.19
	- Archeological Technician II	22.60
	- Archeological Technician III	27.98
	- Cartographic Technician	27.98
	- Civil Engineering Technician	26.41
	- Drafter/CAD Operator I	20.19
	- Drafter/CAD Operator II	22.60
	- Drafter/CAD Operator III	25.19
	- Drafter/CAD Operator IV	31.00
	- Engineering Technician I	22.92
	- Engineering Technician II	25.72
	- Engineering Technician III	28.79
	- Engineering Technician IV	35.64
	- Engineering Technician V	43.61
	- Engineering Technician VI	52.76
	- Environmental Technician - Laboratory Technician	27.41 23.38
	- Mathematical Technician	
SOUTH MANAGEMENT OF SOUTH	- Paralegal/Legal Assistant I	28.94
	- Paralegal/Legal Assistant II	21.36 26.47
	- Paralegal/Legal Assistant III	
	- Paralegal/Legal Assistant IV	32.36
	- Photo-Optics Technician	39.16 27.98
	- Technical Writer I	21.93
	- Technical Writer II	26.84
	- Technical Writer II	32.47
	- Unexploded Ordnance (UXO) Technician I	24.74
	- Unexploded Ordnance (UXO) Technician II	29.93
	- Unexploded Ordnance (UXO) Technician III	35.88
	- Unexploded (UXO) Safety Escort	24.74
	- Unexploded (UXO) Sweep Personnel	24.74
	- Weather Observer, Combined Upper Air Or (see 2)	25.19
	ce Programs	

30621	- Weather Observer, Senior (see 2)	27.98
31000 -	Transportation/Mobile Equipment Operation Occupations	
31020	- Bus Aide	14.32
31030	- Bus Driver	20.85
31043	- Driver Courier	13.98
31260	- Parking and Lot Attendant	10.07
31290	- Shuttle Bus Driver	15.66
31310	- Taxi Driver	13.98
31361	- Truckdriver, Light	15.66
31362	- Truckdriver, Medium	17.90
31363	- Truckdriver, Heavy	19.18
31364	- Truckdriver, Tractor-Trailer	19.18
99000 -	Miscellaneous Occupations	
99030	- Cashier	10.03
99050	- Desk Clerk	11.58
99095	- Embalmer	23.05
	- Laboratory Animal Caretaker I	11.30
	- Laboratory Animal Caretaker II	12.35
99310	- Mortician	31.73
F-15 0. T 100 0. T 100 0.	- Pest Controller	17.69
99510	- Photofinishing Worker	13.20
99710	- Recycling Laborer	18.50
99711	- Recycling Specialist	22.71
99730	- Refuse Collector	16.40
	- Sales Clerk	12.09
99820	- School Crossing Guard	13.43
	- Survey Party Chief	21.94
	- Surveying Aide	13.63
	- Surveying Technician	20.85
	- Vending Machine Attendant	14.43
	- Vending Machine Repairer	18.73
99842	- Vending Machine Repairer Helper	14.43

## ALL OCCUPATIONS LISTED ABOVE RECEIVE THE FOLLOWING BENEFITS:

HEALTH & WELFARE: Life, accident, and health insurance plans, sick leave, pension plans, civic and personal leave, severance pay, and savings and thrift plans. Minimum employer contributions costing an average of \$3.81 per hour computed on the basis of all hours worked by service employees employed on the contract.

VACATION: 2 weeks paid vacation after 1 year of service with a contractor or successor; 3 weeks after 5 years, and 4 weeks after 15 years. Length of service includes the whole span of continuous service with the present contractor or successor, wherever employed, and with the predecessor contractors in the performance of similar work at the same Federal facility. (Reg. 29 CFR 4.173)

HOLIDAYS: A minimum of ten paid holidays per year, New Year's Day, Martin Luther King Jr's Birthday, Washington's Birthday, Memorial Day, Independence Day, Labor Day, Columbus Day, Veterans' Day, Thanksgiving Day, and Christmas Day. (A contractor may substitute for any of the named holidays another day off with pay in accordance with a plan communicated to the employees involved.) (See 29 CFR 4174)

THE OCCUPATIONS WHICH HAVE NUMBERED FOOTNOTES IN PARENTHESES RECEIVE THE FOLLOWING:

1) COMPUTER EMPLOYEES: Under the SCA at section 8(b), this wage determination does not apply to any employee who individually qualifies as a bona fide executive, administrative, or professional employee as defined in 29 C.F.R. Part 541. Because most Computer System Analysts and Computer Programmers who are compensated at a rate not less than \$27.63 (or on a salary or fee basis at a rate not less than \$455 per week) an hour would likely qualify as exempt computer professionals, (29 C.F.R. 541.400) wage rates may not be listed on this wage determination for all occupations within those job families. In addition, because this wage determination may not list a wage rate for some or all occupations within those job families if the survey data indicates that the prevailing wage rate for the occupation equals or exceeds \$27.63 per hour conformances may be necessary for certain nonexempt employees. For example, if an individual employee is nonexempt but nevertheless performs duties within the scope of one of the Computer Systems Analyst or Computer Programmer occupations for which this wage determination does not specify an SCA wage rate, then the wage rate for that employee must be conformed in accordance with the conformance procedures described in the conformance note included on this wage determination.

Additionally, because job titles vary widely and change quickly in the computer industry, job titles are not determinative of the application of the computer professional exemption. Therefore, the exemption applies only to computer employees who satisfy the compensation requirements and whose primary duty consists of:

- (1) The application of systems analysis techniques and procedures, including consulting with users, to determine hardware, software or system functional specifications;
- (2) The design, development, documentation, analysis, creation, testing or modification of computer systems or programs, including prototypes, based on and related to user or system design specifications;
- (3) The design, documentation, testing, creation or modification of computer programs related to machine operating systems; or
- (4) A combination of the aforementioned duties, the performance of which requires the same level of skills. (29 C.F.R. 541.400).
- 2) AIR TRAFFIC CONTROLLERS AND WEATHER OBSERVERS NIGHT PAY & SUNDAY PAY: If you work at night as part of a regular tour of duty, you will earn a night differential and receive an additional 10% of basic pay for any hours worked between 6pm and 6am.

If you are a full-time employed (40 hours a week) and Sunday is part of your regularly scheduled workweek, you are paid at your rate of basic pay plus a Sunday premium of 25% of your basic rate for each hour of Sunday work which is not overtime (i.e. occasional work on Sunday outside the normal tour of duty is considered overtime work).

HAZARDOUS PAY DIFFERENTIAL: An 8 percent differential is applicable to employees employed in a position that represents a high degree of hazard when working with or in close proximity to ordance, explosives, and incendiary materials. This includes work such as screening, blending, dying, mixing, and pressing of sensitive ordinance, explosives, and pyrotechnic compositions such as lead azide, black powder and photoflash powder. All dry-house activities involving propellants or explosives.

Demilitarization, modification, renovation, demolition, and maintenance operations on sensitive ordance, explosives and incendiary materials. All operations involving regarding and cleaning of artillery ranges.

A 4 percent differential is applicable to employees employed in a position that represents a low degree of hazard when working with, or in close proximity to ordinance, (or employees possibly adjacent to) explosives and incendiary materials which involves potential injury such as laceration of hands, face, or arms of the employee engaged in the operation, irritation of the skin, minor burns and the like; minimal damage to immediate or adjacent work area or equipment being used.

All operations involving, unloading, storage, and hauling of ordance, explosive, and incendiary ordnance material other than small arms ammunition. These differentials are only applicable to work that has been specifically designated by the agency for ordance, explosives, and incendiary material differential pay.

## \*\* UNIFORM ALLOWANCE \*\*

If employees are required to wear uniforms in the performance of this contract (either by the terms of the Government contract, by the employer, by the state or local law, etc.), the cost of furnishing such uniforms and maintaining (by laundering or dry cleaning) such uniforms is an expense that may not be borne by an employee where such cost reduces the hourly rate below that required by the wage determination. The Department of Labor will accept payment in accordance with the following standards as compliance:

The contractor or subcontractor is required to furnish all employees with an adequate number of uniforms without cost or to reimburse employees for the actual cost of the uniforms. In addition, where uniform cleaning and maintenance is made the responsibility of the employee, all contractors and subcontractors subject to this wage determination shall (in the absence of a bona fide collective bargaining agreement providing for a different amount, or the furnishing of contrary affirmative proof as to the actual cost), reimburse all employees for such cleaning and maintenance at a rate of \$3.35 per week (or \$.67 cents per day). However, in those instances where the uniforms furnished are made of "wash and wear" materials, may be routinely washed and dried with other personal garments, and do not require any special

treatment such as dry cleaning, daily washing, or commercial laundering in order to meet the cleanliness or appearance standards set by the terms of the Government contract, by the contractor, by law, or by the nature of the work, there is no requirement that employees be reimbursed for uniform maintenance costs.

The duties of employees under job titles listed are those described in the "Service Contract Act Directory of Occupations", Fifth Edition, April 2006, unless otherwise indicated. Copies of the Directory are available on the Internet. A links to the Directory may be found on the WHD home page at http://www.dol.gov/esa/whd/ or through the Wage Determinations On-Line (WDOL) Web site at http://wdol.gov/.

REQUEST FOR AUTHORIZATION OF ADDITIONAL CLASSIFICATION AND WAGE RATE {Standard Form 1444 (SF 1444)}

## Conformance Process:

The contracting officer shall require that any class of service employee which is not listed herein and which is to be employed under the contract (i.e., the work to be performed is not performed by any classification listed in the wage determination), be classified by the contractor so as to provide a reasonable relationship (i.e., appropriate level of skill comparison) between such unlisted classifications and the classifications listed in the wage determination. Such conformed classes of employees shall be paid the monetary wages and furnished the fringe benefits as are determined. Such conforming process shall be initiated by the contractor prior to the performance of contract work by such unlisted class(es) of employees. The conformed classification, wage rate, and/or fringe benefits shall be retroactive to the commencement date of the contract. {See Section 4.6 (C) (vi) } When multiple wage determinations are included in a contract, a separate SF 1444 should be prepared for each wage determination to which a class(es) is to be confirmed.

The process for preparing a conformance request is as follows:

1) When preparing the bid, the contractor identifies the need for a conformed occupation(s) and computes a proposed rate(s).

- 2) After contract award, the contractor prepares a written report listing in order proposed classification title(s), a Federal grade equivalency (FGE) for each proposed classification(s), job description(s), and rationale for proposed wage rate(s), including information regarding the agreement or disagreement of the authorized representative of the employees involved, or where there is no authorized representative, the employees themselves. This report should be submitted to the contracting officer no later than 30 days after such unlisted class(es) of employees performs any contract work.
- 3) The contracting officer reviews the proposed action and promptly submits a report of the action, together with the agency's recommendations and pertinent information including the position of the contractor and the employees, to the Wage and Hour Division, Employment Standards

Administration, U.S. Department of Labor, for review. (See section 4.6(b)(2) of Regulations 29 CFR Part 4).

- 4) Within 30 days of receipt, the Wage and Hour Division approves, modifies, or disapproves the action via transmittal to the agency contracting officer, or notifies the contracting officer that additional time will be required to process the request.
- 5) The contracting officer transmits the Wage and Hour decision to the contractor.
- 6) The contractor informs the affected employees.

Information required by the Regulations must be submitted on SF 1444 or bond paper.

When preparing a conformance request, the "Service Contract Act Directory of Occupations" (the Directory) should be used to compare job definitions to insure that duties requested are not performed by a classification already listed in the wage determination. Remember, it is not the job title, but the required tasks that determine whether a class is included in an established wage determination. Conformances may not be used to artificially split, combine, or subdivide classifications listed in the wage determination.